

Message Text

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ACTION ACDA-10

INFO OCT-01 EUR-08 ISO-00 ACDE-00 SSO-00 NSCE-00 INRE-00

USIE-00 AEC-05 CIAE-00 H-01 INR-05 IO-04 L-01 NSAE-00

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FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 8498

SECDEF WASHDC IMMEDIATE

INFO USDEL MBFR VIENNA IMMEDIATE

AMEMBASSY BONN

AMEMBASSY LONDON

USNMR SHAPE

USCINCEUR

S E C R E T USNATO 6041

E.O. 11652: GDS

TAGS: PARM, NATO

SUBJECT: MBFR: INCLUSION OF AIR MANPOWER IN COMMON CEILING

WITHOUT REQUIRED AIR REDUCTIONS

REF: A) USNATO 6019; B) STATE 211141; C) STATE 236950

1. MISSION IN REFTEL A STATED BELIEF THAT BEST WAY TO FOCUS
DISCUSSION INCOMING SPC CONSIDERATION OF "INCLUSION OF AIR
MANPOWER IN COMMON CEILING WITHOUT REQUIRED AIR REDUCTIONS" IS FOR
MISSION TO SUBMIT, IN SPC, DRAFT GUIDANCE TO AHG ON THIS
SUBJECT.

2. MISSION THEREFORE SUGGESTS THAT WASHINGTON CONSIDER
AUTHORIZING USNATO TO SUBMIT, FOR DISCUSSION IN SPC, DRAFT
GUIDANCE TO AHG ALONG THE FOLLOWING LINES:

3. BEGIN SUGGESTED TEXT
SECRET

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"THE AD HOC GROUP IS AUTHORIZED TO SUGGEST TO THE EAST THAT
AIR MANPOWER COULD BE INCLUDED IN THE COMMON CEILING,
PROVIDED THAT THE PACT AGREED TO THE COMMON CEILING CONCEPT.
THE ALLIED NEGOTIATORS SHOULD INDICATE THAT THIS SUGGESTION

DOES NOT REQUIRE AIR MANPOWER REDUCTIONS, AND THAT THE ALLIES ARE NOT INCLUDING AIR MANPOWER REDUCTIONS IN THEIR PROPOSAL. THE AD HOC GROUP SHOULD INDICATE THAT IN THE EVENT OF EASTERN AGREEMENT, SOME LIMITED AGREED EXCEPTIONS SHOULD BE MADE TO PROVIDE FOR NORMAL EXERCISES AND ROTATIONS." END SUGGEST TEXT

4. THE TEXT SUGGESTED ABOVE INCLUDES, AS A CONDITION, EASTERN AGREEMENT TO THE COMMON CEILING CONCEPT, PER STATE'S REFTEL B. MISSION BELIEVES THIS CONDITION IS NECESSARY TO GAIN ALLIED APPROVAL OF THE GUIDANCE, AND THAT IT WILL ACCORD WITH CURRENT AHG EFFORTS TO ENGAGE THE EAST IN A DISCUSSION OF THE COMMON CEILING.

5. THE GUIDANCE SUGGESTED ABOVE ALSO LEAVES OPEN THE QUESTION OF AIR SUB-CEILINGS, SINCE THE U.S. AND OTHER ALLIES HAVE NOT YET DECIDED ON THE SUB-CEILING QUESTION. IN THIS RESPECT, IT IS WORTH NOTING THAT THE MBFR WORKING GROUP REPORT (AC/276-D(74) OF OCTOBER 25, 1974) FOUND THAT FROM THE MILITARY-TECHNICAL VIEWPOINT, AIR MANPOWER "COULD BE LIMITED BY APPLYING "A MANPOWER COMMON CEILING TO EMBRACE BOTH GROUND AND AIR FORCES, WITHOUT ADDRESSING AIR FORCES FOR REDUCTIONS. BOTH THE NON-INCREASE PROVISION AND INCLUSION IN THE COMMON CEILING COULD BE FORMULATED WITHOUT SPECIFYING A SERVICE SUB-CEILING."

6. THE ABOVE TEXT ALSO INCLUDES THE CEVEAT WHICH WASHINGTON REQUESTED IN REF C THAT THE WEST WAS NOT INCLUDING AIR MANPOWER REDUCTIONS IN THE WESTERN PROPOSAL. THIS WILL ALSO HELP MAKE THE DRAFT GUIDANCE ATTRACTIVE TO THE ALLIES.

7. ALLIES WILL INQUIRE ABOUT U.S. VIEWS ON THE LEVEL OF THE GROUND/AIR COMMON CEILING. WE ASSUME THE GROUND/AIR COMMON CEILING WOULD SIMPLY BE THE TOTAL OF THE GROUND COMMON CEILING PLUS THE LEVEL OF ALLIED AIR MANPOWER. MISSION WOULD APPRECIATE WASHINGTON COMMENT ON THIS POINT.

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8. ACTION REQUESTED: (1) WASHINGTON APPROVAL OF A TEXT FOR MISSION TO INTRODUCE INTO SPC AS DRAFT GUIDANCE TO AHG, BY THURSDAY, OCTOBER 31 IF POSSIBLE, AND IF NOT, BY MONDAY, NOVEMBER 4; (2) WASHINGTON CONFIRMATION THAT THE GROUND/AIR COMMON CEILING WOULD SIMPLY BE THE TOTAL OF GROUND COMMON CEILING PLUS THE LEVEL OF ALLIED AIR MANPOWER.

MCAULIFFE

SECRET

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